

**FEDERAL RESERVE BANK  
OF NEW YORK**

Fiscal Agent of the United States

[ Circular No. **4514** ]  
[ October 15, 1957 ]

**Prospective Cash Offering of Series ML Notes  
of Federal National Mortgage Association**

*To all Banking Institutions, and Others Concerned,  
in the Second Federal Reserve District:*

On October 21, 1957, the Treasury Department, through the facilities of the Federal Reserve Banks as fiscal agents of the United States, will make a public cash offering of \$750 million, or thereabouts, of Series ML (Management and Liquidating) Notes of the Federal National Mortgage Association.

The interest rate and maturity of the issue will be announced later this week by the Treasury Department. A copy of that announcement will be sent to you as soon as it becomes available. Subscription books for this offering will be open at this Bank on October 21. Copies of the offering circular and subscription forms will be mailed to reach you on or before that date.

The text of a FNMA statement on the offering, made public today, is printed on the reverse side of this circular. A copy of the general prospectus issued by FNMA is enclosed. The prospectus contains information on the background and operations of FNMA, its capitalization, borrowing authority and financial statements.

Additional copies of this circular and of the prospectus will be furnished upon request.

**ALFRED HAYES,**  
*President.*

(OVER)

FOR RELEASE: Tuesday, October 15, 1957

## FEDERAL NATIONAL MORTGAGE ASSOCIATION

WASHINGTON 25, D. C.

The Federal National Mortgage Association has entered into an agreement with the Treasury Department to handle a public cash offering of \$750 million or thereabouts, of its Series ML (Management and Liquidating) Notes it was announced today by FNMA President J. Stanley Baughman.

Proceeds of the sale of the Series ML Notes will be used to reduce the indebtedness of the Association to the U. S. Treasury.

The FNMA offering will be made by the Treasury Department on October 21 through the facilities of the Federal Reserve Banks as fiscal agents of the United States. The channels and procedures to be followed in marketing the notes are virtually the same as those used by the Treasury Department in offering public debt securities.

The notes will be short-term with a maturity of approximately 8 months. The maturity date and interest rate of the issue will be stated in an announcement of the offering to be made by the Treasury Department October 17. Subscription books for the FNMA offering will be open only on Monday, October 21. Payment is scheduled for October 29.

The FNMA ML Notes are not guaranteed by the United States. FNMA has received assurance from the Treasury Department that it will make loans to FNMA if needed to provide for interest payments and payment of principal at maturity of the ML Notes. After this financing the outstanding ML Notes will continue to be less than 80 percent of the assets as described in the prospectus. In connection with this, Mr. Baughman pointed out that "FNMA's Management and Liquidating Functions have an excellent earning record with a net income of \$105 million shown for the past three fiscal years based on a net profit of \$35 million for each of fiscal years 1955, 1956 and 1957."

In his announcement Mr. Baughman said that "one of the favorable features of this issue is the arrangement FNMA has made with the Treasury Department that will enable qualified subscribing banks to obtain credits to their Treasury Tax and Loan Accounts in amounts equal to notes allotted and paid for, by following the procedure to be prescribed in the forthcoming Treasury circular announcing the offering. The notes may be pledged as collateral to Treasury Tax and Loan Accounts."

The FNMA notes are lawful investments and may be used as security for all fiduciary, trust and public funds, the investment or deposit of which is under the authority and control of the United States or any officer or officers thereof. The FNMA Charter Act makes no provisions for specific exemption of these notes from Federal, state, municipal, or local taxation.

Mr. Baughman also declared that "these notes may be purchased by and held without limit by national banks since the law exempts obligations of FNMA from restrictions and limitations generally applicable to investment securities."

Department of Treasury and Finance  
of the Department of Legislative Finance

**FEDERAL  
NATIONAL MORTGAGE  
ASSOCIATION**

*General Prospectus Concerning*  
**MANAGEMENT AND LIQUIDATING  
FUNCTIONS (ML) NOTES**

(Public Issues)

October 15, 1957

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Address of Principal Office:  
811 Vermont Avenue, N. W.  
Washington 25, D. C.

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# **FEDERAL NATIONAL MORTGAGE ASSOCIATION**

## *General Prospectus Concerning*

### **MANAGEMENT AND LIQUIDATING FUNCTIONS (ML) NOTES**

#### **(Public Issues)**

Principal and interest payable at any Federal Reserve Bank or Branch or at the Office of the Treasurer of the United States. Issued in bearer form only in denominations of \$1,000, \$5,000, \$10,000, \$100,000, and \$1,000,000.

#### **PURPOSE OF THE ISSUES**

Net proceeds of sale of notes will be paid to the Secretary of the Treasury in reduction of the Association's indebtedness under the Management and Liquidating Functions.

#### **DESCRIPTION OF NOTES AND HOW ISSUED**

ML Notes are offered at public subscription through the facilities of the United States Treasury Department and the Federal Reserve Banks as fiscal agents of the United States in the same manner as offerings of public debt securities. The notes, together with the interest thereon, are the obligations of the Association and are not Federal Government obligations or guaranteed by the United States Government.

#### **THE FEDERAL NATIONAL MORTGAGE ASSOCIATION**

The FNMA is a corporate instrumentality of the United States. It was incorporated on February 10, 1938, pursuant to the then Title III of the National Housing Act. Between the date of its original charter and the enactment of the Federal National Mortgage Association Charter Act (12 USC 1716, et seq.), approved August 2, 1954, the Association was instrumental in establishing and maintaining a market for certain mortgages insured by the Federal Housing Administration and mortgages guaranteed by the Veterans Administration.

#### **FUNCTIONS UNDER THE FNMA CHARTER ACT**

The Charter Act authorizes FNMA to perform three separate functions (1) to manage and liquidate the existing mortgage portfolio as of the close of October 31, 1954 (the "Management and Liquidating Functions"); (2) to provide supplementary assistance to the secondary market in guaranteed and insured home mortgages (the "Secondary Market Operations"); and (3) to perform special assistance functions in the purchase of certain insured and guaranteed mortgages as authorized by the President of the United States or by the Congress ("Special Assistance Functions").

Separate accountability is imposed by the Charter Act with respect to each of these three functions and each has its own assets, liabilities and separate borrowing authority. The operations of each of the three functions are complete, separate and distinct from the others—as though there were three separate corporations. The capitalization of the Association (preferred stock held by the Secretary of the Treasury and common stock held by the public) applies exclusively to the Secondary Market Operations, and the other two functions have no recourse to it. All of the benefits and burdens incident to the administration and operation of the Management and Liquidating Functions inure solely to the Secretary of the Treasury.

## OPERATIONS UNDER THE M & L FUNCTIONS

As of the close of business October 31, 1954 (the day preceding the effective date of the Function provided in the Charter Act), the mortgage portfolio of FNMA consisted of insured and guaranteed mortgages amounting to \$2,368 million, outstanding commitments to purchase such mortgages in the amount of \$603 million, and \$42 million of RFC Mortgage Company direct loans and Defense Home mortgages. Thus, the portfolio and purchasing liability amounted to \$3,013 million. As of June 30, 1957, the portfolio amounted to \$2,371 million and the balance of commitments outstanding was less than \$1 million. This represents a reduction of \$642 million or 21 percent in less than 3 years. (The purchasing phase of the Management and Liquidating Functions was concluded during August, leaving only the management and liquidation of this portfolio to be completed in the future.)

## FINANCING

The Charter Act requires that private financing be substituted as rapidly as possible for Treasury borrowings otherwise required to carry the mortgages held under the Management and Liquidating Functions pending their ultimate liquidation. The Act authorizes the Association to issue for sale to private investors, on approval of the Secretary of the Treasury, and have outstanding at any one time ML obligations having such maturities and bearing such rate or rates of interest as may be determined by the Association with the approval of the Secretary of the Treasury. In this connection FNMA has sold one \$570 million issue of ML Notes which mature January 20, 1958, and used the proceeds to reduce its debt to the Treasury.

## MANAGEMENT AND LIQUIDATING NOTES

**Relationship with the Treasury Department.**—The Treasury will make loans to FNMA if needed to provide for interest payments and payment of principal at maturity of the ML Notes as stated in the following letter:

October 11, 1957

Mr. J. S. BAUGHMAN  
*President*

Federal National Mortgage Association  
811 Vermont Avenue, N. W.  
Washington 25, D. C.

Dear Mr. Baughman:

In answer to your letter of October 9, the Secretary of the Treasury is of the opinion that the timely payment of interest on the Association's Series ML Notes to be issued to the investing public under subsection (b) of section 306 of the Federal National Mortgage Association Charter Act, and the repayment of the principal thereof at maturity, constitute functions of the Association within the meaning of the following provisions of the Charter Act. Subsection (d) of section 306 provides, in substance, that the Association may issue to the Secretary of the Treasury its obligations in an amount outstanding at any one time sufficient to enable the Association to carry out its "Management and Liquidating Functions" under section 306, and further prescribes that the Secretary of the Treasury is authorized to purchase any obligations of the Association to be issued under section 306(d).



I am of the opinion that the timely payment of interest on its outstanding obligations, and the repayment of principal at maturity are unquestionably functions for which the Association may properly borrow from the Treasury. Accordingly, the Treasury will make loans to the Association under the procedures provided for in subsection (d) of section 306, if there be any need therefor to enable the Association to carry out its Management and Liquidating Functions, including the timely payment by the Association of interest and principal with respect to its Series ML Notes.

Very truly yours,

(Signed) ROBERT B. ANDERSON  
*Secretary of the Treasury*

**Other Features of ML Notes.**—FNMA will not issue additional ML Notes pursuant to Section 306(b) of the Charter Act if, at the time of such proposed issuance and as a consequence thereof, the resulting aggregate amount of its outstanding ML Notes issued pursuant to Section 306(b) would exceed 80 percent of the amount of the Association's ownership under the ML separate accountability free from any liens or encumbrances, of cash, FHA-insured mortgages, VA-guaranteed mortgages, and bonds or other obligations of or guaranteed as to principal and interest by the United States.

The notes are completely different from, and have no connection whatever with, Secondary Market Operations debentures which are sold through FNMA's Fiscal Agent, located in New York City, assisted by a group of recognized dealers and dealer banks.

**Legality as Investments.**—The ML Notes are lawful investments and may be accepted as security for all fiduciary, trust and public funds under the authority and control of the United States or any officer or officers thereof. National banks may invest in these notes without regard to the statutory limitations and restrictions generally applicable to investment securities. The notes are eligible as collateral for Treasury tax and loan accounts.

**Tax Status.**—The income derived from the notes does not have any exemption as such, under the Internal Revenue Code of 1954. The notes are subject to Federal estate, gift, or other excise taxes. The FNMA Charter Act does not contain any specific exemption with respect to taxes now or hereafter imposed on the principal of or interest on the notes by any state or any of the possessions of the United States, or by any local taxing authority.

### EXAMINATION AND AUDIT

The FNMA is periodically examined by a regular auditing staff maintained by the Association. In accordance with the Government Corporation Control Act, the Association is also audited for each fiscal year by the General Accounting Office. Reports of such audits are made annually to the Congress and are available to the public.

### MANAGEMENT

The FNMA operates under the usual corporate officers and a Board of Directors of five members consisting of the Housing and Home Finance Administrator who is chairman ex officio,

and four other government officers appointed by him. The principal office of the Association is located at 811 Vermont Avenue, N.W., Washington 25, D. C.

## FINANCIAL STATEMENTS

There follows a statement of condition of the Management and Liquidating Functions of the Federal National Mortgage Association as of June 30, 1957, and statements of income and expense covering fiscal years 1956 and 1957.

J. S. BAUGHMAN

*President*

Federal National Mortgage Association

# FEDERAL NATIONAL MORTGAGE ASSOCIATION

Balance Sheet of Management and Liquidating Functions at June 30, 1957

## ASSETS

### Mortgages and related receivables:

Mortgages guaranteed by Veterans' Administration .....	\$1,513,784,381	
Mortgages insured by Federal Housing Administration ....	818,405,063	\$2,332,189,444
Direct mortgage loans transferred from RFC .....		446,317
Accrued interest receivable .....	\$ 7,836,684	
Other receivables arising from mortgages .....	1,340,999	9,177,683

### Investment in DHC purchase money notes:

Unpaid principal .....	\$ 38,150,694	
Accrued interest receivable .....	53,121	
Less: Unrealized equity .....	14,410,226	23,793,589

### Assets acquired through foreclosure and claims in process:

Property held pending transfer to—		
Veterans' Administration .....	\$ 579,496	
Federal Housing Administration .....	4,366,867	4,946,363
Property held for sale .....		15,070
Claims in process against—		
Veterans' Administration .....	\$ 1,012,408	
Federal Housing Administration .....	25,443,095	26,455,503
FHA debentures .....		36,462,650
Accrued interest on FHA debentures and debenture portion of claims .....		1,036,601
FHA certificates of claim .....		2,982,796

### Other assets:

Cash <sup>a</sup> .....	\$ 328,566	
Miscellaneous .....	13,149	
Furniture and equipment, less accumulated depreciation...	250,947	592,662
		<u>\$2,438,098,678</u>

## LIABILITIES

### Notes payable:

U. S. Treasury .....	\$1,716,188,477	
Held by public .....	570,374,000	\$2,286,562,477

### Accrued interest payable on:

Notes to the U. S. Treasury .....	\$ 18,981,413	
Notes held by public <sup>a</sup> .....	6,377,098	25,358,511

Trust and deposit liabilities ..... 30,830,140

Accounts payable and accrued liabilities ..... 1,637,672

\$2,344,388,800

## INVESTMENT OF THE UNITED STATES GOVERNMENT

Undistributed earned surplus reserved for losses  
and contingencies .....

93,709,878

\$2,438,098,678

<sup>a</sup> Excludes \$13,938 on deposit with U. S. Treasury at June 30, 1957 for payment of matured interest on notes held by the public.

On June 30, 1957, under contracts previously executed, the Association was committed to purchase FHA insured and VA guaranteed mortgages aggregating \$274,400 upon delivery of eligible mortgages.



# FEDERAL NATIONAL MORTGAGE ASSOCIATION

## Comparative Statement of Income and Expense of the Management and Liquidating Functions

	Fiscal Year Ended	
	June 30, 1957	June 30, 1956
<b>INCOME</b>		
Interest .....	\$101,990,811	\$106,435,426
Commitment fees .....	54,244	315,304
Service and acquisition fees .....	149,307	166,834
Other .....	10,417	14,231
Total .....	<u>\$102,204,779</u>	<u>\$106,931,795</u>
<b>EXPENSE</b>		
Interest on notes to U. S. Treasury .....	\$ 39,904,630	\$ 42,934,176
Interest on notes held by public .....	14,259,350	14,259,350
Fees for servicing mortgages .....	10,905,642	11,627,603
Administrative .....	1,865,783	2,570,446
Other .....	198,759	179,552
Total .....	<u>\$ 67,134,164</u>	<u>\$ 71,571,127</u>
<b>NET INCOME</b>	<u>\$ 35,070,615</u>	<u>\$ 35,360,668</u>